107TH CONGRESS 2D SESSION

H.R.3994

To authorize economic and democratic development assistance for Afghanistan and to authorize military assistance for Afghanistan and certain other foreign countries.

IN THE HOUSE OF REPRESENTATIVES

March 19, 2002

Mr. Hyde (for himself, Mr. Lantos, Mr. Gilman, and Mr. Ackerman) introduced the following bill; which was referred to the Committee on International Relations

A BILL

- To authorize economic and democratic development assistance for Afghanistan and to authorize military assistance for Afghanistan and certain other foreign countries.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; DEFINI-
 - 4 TION.
 - 5 (a) Short Title.—This Act may be cited as the
- 6 "Afghanistan Freedom Support Act of 2002".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents; definition.

TITLE I—ECONOMIC AND DEMOCRATIC DEVELOPMENT ASSISTANCE FOR AFGHANISTAN

- Sec. 101. Declaration of policy.
- Sec. 102. Purposes of assistance.
- Sec. 103. Principles of assistance.
- Sec. 104. Authorization of assistance.
- Sec. 105. Promoting cooperation in major opium producing regions of Afghanistan.
- Sec. 106. Coordination of assistance.
- Sec. 107. Administrative provisions.
- Sec. 108. Authorization of appropriations.

TITLE II—MILITARY ASSISTANCE FOR AFGHANISTAN AND CERTAIN OTHER FOREIGN COUNTRIES AND INTERNATIONAL ORGANIZATIONS

- Sec. 201. Support for security during transition in Afghanistan.
- Sec. 202. Authorization of assistance.
- Sec. 203. Eligible foreign countries and eligible international organizations.
- Sec. 204. Reimbursement for assistance.
- Sec. 205. Authority to provide assistance.
- Sec. 206. Sunset.
- 1 (c) Definition.—In this Act, the term "Government
- 2 of Afghanistan" includes the government of any political
- 3 subdivision of Afghanistan, and any agency or instrumen-
- 4 tality of the Government of Afghanistan.

5 TITLE I—ECONOMIC AND DEMO-

6 CRATIC DEVELOPMENT AS-

7 SISTANCE FOR AFGHANISTAN

- 8 SEC. 101. DECLARATION OF POLICY.
- 9 Congress makes the following declarations:
- 10 (1) The United States and the international
- 11 community should support efforts that advance the
- development of democratic civil authorities and insti-
- tutions in Afghanistan and the establishment of a
- new broad-based, multi-ethnic, gender-sensitive, and
- 15 fully representative government in Afghanistan.

- 1 (2) The United States, in particular, should 2 provide its expertise to meet immediate humani-3 tarian and refugee needs, fight the production and 4 flow of illicit narcotics, and aid in the reconstruction 5 of Afghanistan's agriculture, health care, and edu-6 cational systems.
 - (3) By promoting peace and security in Afghanistan and preventing a return to conflict, the United States and the international community can help ensure that Afghanistan does not again become a source for international terrorism.
 - (4) The United States should support the objectives agreed to on December 5, 2001, in Bonn, Germany, regarding the provisional arrangement for Afghanistan as it moves toward the establishment of permanent institutions and, in particular, should work intensively toward ensuring the future neutrality of Afghanistan, establishing the principle that neighboring countries and other countries in the region do not threaten or interfere in one another's sovereignty, territorial integrity, or political independence, including supporting diplomatic initiatives to support this goal.
 - (5) The special emergency situation in Afghanistan, which from the perspective of the American

people combines security, humanitarian, political, law enforcement, and development imperatives, requires that the President should receive maximum flexibility in designing, coordinating, and administering efforts with respect to assistance for Afghanistan and that a temporary special program of such assistance should be established for this purpose.

9 SEC. 102. PURPOSES OF ASSISTANCE.

- The purposes of assistance authorized by this title 11 are—
- 12 (1) to help assure the security of the United 13 States and the world by reducing or eliminating the 14 likelihood of violence against United States or allied 15 forces in Afghanistan and to reduce the chance that 16 Afghanistan will again be a source of international 17 terrorism;
 - (2) to support the continued efforts of the United States and the international community to address the humanitarian crisis in Afghanistan and among Afghan refugees in neighboring countries;
 - (3) to fight the production and flow of illicit narcotics, to control the flow of precursor chemicals used in the production of heroin, and to enhance and bolster the capacities of Afghan governmental au-

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- thorities to control poppy cultivation and related activities;
 - (4) to help achieve a broad-based, multi-ethnic, gender-sensitive, and fully representative government in Afghanistan that is freely chosen by the people of Afghanistan and that respects the human rights of all Afghans, particularly women, including authorizing assistance for the rehabilitation and reconstruction of Afghanistan with a particular emphasis on meeting the educational, health, and sustenance needs of women and children to better enable their full participation in Afghan society;
 - (5) to support the Government of Afghanistan in its development of the capacity to facilitate, organize, develop, and implement projects and activities that meet the needs of the Afghan people;
 - (6) to foster the participation of civil society in the establishment of the new Afghan government in order to achieve a broad-based, multiethnic, gendersensitive, fully representative government freely chosen by the Afghan people, without prejudice to any decisions which may be freely taken by the Afghan people about the precise form in which their government is to be organized in the future, as may be decided through the convening of a traditional Afghan

- 1 assembly or "Loya Jirga" as agreed to on December
- 5, 2001, in Bonn, Germany; and
- 3 (7) to support the reconstruction of Afghani-
- 4 stan through, among other things, programs that
- 5 create jobs and rebuild the agriculture sector, the
- 6 health care system, and the educational system of
- 7 Afghanistan.

8 SEC. 103. PRINCIPLES OF ASSISTANCE.

- 9 The following principles should guide the provision of
- 10 assistance authorized by this title:
- 11 (1) Terrorism and narcotics control.—
- 12 Assistance should be designed to reduce the likeli-
- 13 hood of harm to United States and other allied
- forces in Afghanistan and the region, the likelihood
- of additional acts of international terrorism ema-
- nating from Afghanistan, and the cultivation, pro-
- duction, trafficking, and use of illicit narcotics in Af-
- 18 ghanistan.
- 19 (2) Role of women.—Assistance should in-
- crease the participation of women at the national,
- 21 regional, and local levels in Afghanistan, wherever
- feasible, by enhancing the role of women in decision-
- 23 making processes, as well as by providing support
- for programs that aim to expand economic and edu-
- cational opportunities and health programs for

- women and educational and health programs for girls.
 - (3) Afghan ownership.—Assistance should build upon Afghan traditions and practices. The strong tradition of community responsibility and self-reliance in Afghanistan should be built upon to increase the capacity of the Afghan people and institutions to participate in the reconstruction of Afghanistan.
 - (4) STABILITY.—Assistance should encourage the restoration of security in Afghanistan, including, among other things, the disarmament, demobilization, and reintegration of combatants, and the establishment of the rule of law, including the establishment of a police force and an effective, independent judiciary.
 - (5) COORDINATION.—Assistance should be part of a larger donor effort for Afghanistan. The magnitude of the devastation—natural and manmade—to institutions and infrastructure make it imperative that there be close coordination and collaboration among donors. The United States should endeavor to assert its leadership to have the efforts of international donors help achieve the purposes established by this title.

1 SEC. 104. AUTHORIZATION OF ASSISTANCE.

| 2 | (a) In General.—The President is authorized to |
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| 3 | provide assistance for Afghanistan for the following activi- |
| 4 | ties: |
| 5 | (1) Urgent humanitarian needs.—To assist |
| 6 | in meeting the urgent humanitarian needs of the |
| 7 | people of Afghanistan, including assistance such |
| 8 | as— |
| 9 | (A) emergency food, shelter, and medical |
| 10 | assistance; |
| 11 | (B) clean drinking water and sanitation; |
| 12 | (C) preventative health care, including |
| 13 | childhood vaccination, therapeutic feeding, ma- |
| 14 | ternal child health services, and infectious dis- |
| 15 | eases surveillance and treatment; and |
| 16 | (D) family tracing and reunification serv- |
| 17 | ices. |
| 18 | (2) Repatriation and resettlement of |
| 19 | REFUGEES AND INTERNALLY DISPLACED PER- |
| 20 | sons.—To assist refugees and internally displaced |
| 21 | persons as they return to their home communities in |
| 22 | Afghanistan and to support their reintegration into |
| 23 | those communities, including assistance such as— |
| 24 | (A) assistance identified in paragraph (1); |
| 25 | (B) assistance to communities, including |
| 26 | those in neighboring countries, that have taken |

- in large numbers of refugees in order to rehabilitate or expand social, health, and educational services that may have suffered as a result of the influx of large numbers of refugees;
 - (C) assistance to international organizations and host governments in maintaining security by screening refugees to ensure the exclusion of armed combatants, members of foreign terrorist organizations, and other individuals not eligible for economic assistance from the United States; and
 - (D) assistance for voluntary refugee repatriation and reintegration inside Afghanistan and continued assistance to those refugees who are unable or unwilling to return.
 - (3) Counternarcotics efforts.—(A) To assist in the eradication of poppy cultivation, the disruption of heroin production, and the reduction of the overall supply and demand for illicit narcotics in Afghanistan and the region, with particular emphasis on assistance to—
 - (i) eradicate opium poppy, establish crop substitution programs, purchase nonopium product from farmers in opium-growing areas,

quick-impact public works programs to divert labor from narcotics production, develop projects directed specifically at narcotics production, processing, or trafficking areas to provide incentives to cooperation in narcotics suppression activities, and related programs;

- (ii) establish or provide assistance to one or more entities within the Government of Afghanistan, including the Afghan State High Commission for Drug Control, and to provide training and equipment for the entities, to help enforce counternarcotics laws in Afghanistan and limit illicit narcotics growth, production, and trafficking in Afghanistan;
- (iii) train and provide equipment for customs, police, and other border control entities in Afghanistan and the region relating to illicit narcotics interdiction and relating to precursor chemical controls and interdiction to help disrupt heroin production in Afghanistan and the region;
- (iv) continue the annual opium crop survey and strategic studies on opium crop planting and farming in Afghanistan; and

- 1 (v) reduce demand for illicit narcotics 2 among the people of Afghanistan, including ref-3 ugees returning to Afghanistan.
 - (B) For each of the fiscal years 2002 through 2005, not less than \$15,000,000 of the amount made available to carry out this title should be made available for a contribution to the United Nations Drug Control Program for the purpose of carrying out activities described in clauses (i) through (v) of subparagraph (A). Amounts made available under the preceding sentence are in addition to amounts otherwise available for such purposes.
 - (4) REESTABLISHMENT OF FOOD SECURITY, REHABILITATION OF THE AGRICULTURE SECTOR, IMPROVEMENT IN HEALTH CONDITIONS, AND THE RECONSTRUCTION OF BASIC INFRASTRUCTURE.—To assist in expanding access to markets in Afghanistan, to increase the availability of food in markets in Afghanistan, to rehabilitate the agriculture sector in Afghanistan by creating jobs for former combatants, returning refugees, and internally displaced persons, to improve health conditions, and assist in the rebuilding of basic infrastructure in Afghanistan, including assistance such as—

| 1 | (A) rehabilitation of the agricultural infra- |
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| 2 | structure, including irrigation systems and |
| 3 | rural roads; |
| 4 | (B) extension of credit; |
| 5 | (C) provision of critical agricultural inputs, |
| 6 | such as seeds, tools, and fertilizer, and |
| 7 | strengthening of seed multiplication, certifi- |
| 8 | cation, and distribution systems; |
| 9 | (D) improvement in the quantity and qual- |
| 10 | ity of water available through, among other |
| 11 | things, rehabilitation of existing irrigation sys- |
| 12 | tems and the development of local capacity to |
| 13 | manage irrigation systems; |
| 14 | (E) livestock rehabilitation through market |
| 15 | development and other mechanisms to dis- |
| 16 | tribute stocks to replace those stocks lost as a |
| 17 | result of conflict or drought; |
| 18 | (F) mine awareness and demining pro- |
| 19 | grams and programs to assist mine victims, war |
| 20 | orphans, and widows; |
| 21 | (G) programs relating to infant and young |
| 22 | child feeding, immunizations, vitamin A sup- |
| 23 | plementation, and prevention and treatment of |
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diarrheal diseases and respiratory infections;

| 1 | (H) programs to improve maternal and |
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| 2 | child health and reduce maternal and child |
| 3 | mortality; |
| 4 | (I) programs to improve hygienic and sani- |
| 5 | tation practices and for the prevention and |
| 6 | treatment of infectious diseases, such as tuber- |
| 7 | culosis and malaria; |
| 8 | (J) programs to reconstitute the delivery of |
| 9 | health care, including the reconstruction of |
| 10 | health clinics or other basic health infrastruc- |
| 11 | ture; and |
| 12 | (K) disarmament, demobilization, and re- |
| 13 | integration of armed combatants into society, |
| 14 | particularly child soldiers. |
| 15 | (5) Reestablishment of Afghanistan as a |
| 16 | VIABLE NATION-STATE.—To assist in the develop- |
| 17 | ment of the capacity of the Government of Afghani- |
| 18 | stan to meet the needs of the people of Afghanistan |
| 19 | through, among other things, support for the devel- |
| 20 | opment and expansion of democratic and market- |
| 21 | based institutions, including assistance such as— |
| 22 | (A) support for international organizations |
| 23 | that provide civil advisers to the Government of |
| 24 | Afghanistan: |

| 1 | (B) support for an educated citizenry |
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| 2 | through improved access to basic education; |
| 3 | (C) programs to enable the Government of |
| 4 | Afghanistan to recruit and train teachers, with |
| 5 | special focus on the recruitment and training of |
| 6 | female teachers; |
| 7 | (D) programs to enable the Government of |
| 8 | Afghanistan to develop school curriculum that |
| 9 | incorporates relevant information such as land- |
| 10 | mine awareness, food security and agricultura |
| 11 | education, human rights awareness, and civic |
| 12 | education; |
| 13 | (E) support for the activities of the Gov- |
| 14 | ernment of Afghanistan to draft a new constitu- |
| 15 | tion, other legal frameworks, and other initia- |
| 16 | tives to promote the rule of law in Afghanistan |
| 17 | (F) support to increase the transparency |
| 18 | accountability, and participatory nature of gov- |
| 19 | ernmental institutions, including programs de- |
| 20 | signed to combat corruption and other pro- |
| 21 | grams for the promotion of good governance; |
| 22 | (G) support for an independent media; |
| 23 | (H) programs that support the expanded |
| 24 | participation of women and members of all eth- |

| 1 | nic groups in government at national, regional |
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| 2 | and local levels; |
| 3 | (I) programs to strengthen civil society or- |
| 4 | ganizations that promote human rights and |
| 5 | support human rights monitoring; |
| 6 | (J) support for national, regional, and |
| 7 | local elections and political party development |
| 8 | and |
| 9 | (K) support for the effective administra- |
| 10 | tion of justice at the national, regional, and |
| 11 | local levels, including the establishment of a re- |
| 12 | sponsible and community-based police force. |
| 13 | (6) Market economy.—To support the estab- |
| 14 | lishment of a market economy, the establishment of |
| 15 | private financial institutions, the adoption of policies |
| 16 | to promote foreign direct investment, the develop- |
| 17 | ment of a basic telecommunication infrastructure |
| 18 | and the development of trade and other commercial |
| 19 | links with countries in the region and with the |
| 20 | United States, including policies to— |
| 21 | (A) encourage the return of Afghanistan |
| 22 | citizens or nationals living abroad who have |
| 23 | marketable and business-related skills; |
| 24 | (B) establish financial institutions, includ- |
| 25 | ing credit unions cooperatives and other enti- |

| 1 | ties providing microenterprise credits and other |
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| 2 | income-generation programs for the poor, with |
| 3 | particular emphasis on women; |
| 4 | (C) facilitate expanded trade with coun- |
| 5 | tries in the region; |
| 6 | (D) promote and foster respect for basic |
| 7 | workers' rights and protections against exploi- |
| 8 | tation of child labor; |
| 9 | (E) develop handicraft and other small- |
| 10 | scale industries; and |
| 11 | (F) provide financing programs for the re- |
| 12 | construction of Kabul and other major cities in |
| 13 | Afghanistan. |
| 14 | (b) Limitation.— |
| 15 | (1) In general.—Amounts made available to |
| 16 | carry out this title (except amounts made available |
| 17 | for assistance under paragraphs (1) through (3) and |
| 18 | subparagraphs (F) through (I) of paragraph (4) of |
| 19 | subsection (a)) may be provided only if— |
| 20 | (A) with respect to assistance for fiscal |
| 21 | year 2003, the President first determines and |
| 22 | certifies to Congress that a traditional Afghan |
| 23 | assembly or "Loya Jirga" has been convened |
| 24 | and has decided on a broad-based multiethnic |

| 1 | gender-sensitive, fully representative transi- |
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| 2 | tional authority for Afghanistan; and |
| 3 | (B) with respect to assistance for fiscal |
| 4 | years 2004 and 2005, the President first deter- |
| 5 | mines and certifies to Congress with respect to |
| 6 | the fiscal year involved that substantial |
| 7 | progress has been made toward adopting a con- |
| 8 | stitution and establishing a democratically elect- |
| 9 | ed government for Afghanistan. |
| 10 | (2) Waiver.— |
| 11 | (A) In General.—The President may |
| 12 | waive the application of subparagraph (A) or |
| 13 | (B) of paragraph (1) if the President first de- |
| 14 | termines and certifies to Congress that it is in |
| 15 | the vital national interest of the United States |
| 16 | to do so. |
| 17 | (B) Contents of Certification.—A |
| 18 | certification transmitted to Congress under sub- |
| 19 | paragraph (A) shall include— |
| 20 | (i) a full and complete description of |
| 21 | the vital national interest of the United |
| 22 | States that is placed at risk by reason the |
| 23 | application of subparagraph (A) or (B) of |
| 24 | paragraph (1), as the case may be; and |

| 1 | (ii) an analysis of the risk described |
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| 2 | in clause (i) versus the risk to the vital na- |
| 3 | tional interest of the United States by rea- |
| 4 | son of the failure to exercise the waiver au- |
| 5 | thority of subparagraph (A). |
| 6 | SEC. 105. PROMOTING COOPERATION IN MAJOR OPIUM |
| 7 | PRODUCING REGIONS OF AFGHANISTAN. |
| 8 | (a) In General.—Except as provided in subsection |
| 9 | (b), a portion of the amount made available to carry out |
| 10 | this title for a fiscal year shall be available for assistance |
| 11 | in the major opium producing regions of Afghanistan, in- |
| 12 | cluding areas within the Badakshan, Helmand, and |
| 13 | Qandahar provinces with the goal of assisting in the elimi- |
| 14 | nation of poppy cultivation. Assistance under the pre- |
| 15 | ceding sentence shall be provided in coordination with the |
| 16 | Government of Afghanistan, in consultation with the local |
| 17 | leaders of such regions, and in coordination with the |
| 18 | counter-narcotics efforts of other donors, particularly the |
| 19 | United Nations Drug Control Program (UNDCP), and |
| 20 | the European Union and its member states. |
| 21 | (b) Limitation.— |
| 22 | (1) In general.—Subject to paragraph (2), |
| 23 | amounts made available to carry out this title for a |
| 24 | fiscal year (except amounts made available for as- |
| 25 | sistance under paragraphs (1) through (3) and sub- |

paragraphs (F) through (I) of paragraph (4) of section 104(a)) may not be provided to an opium producing region if, with respect to such region, the Government of Afghanistan does not actively, effectively, and vigorously participate in illicit narcotics suppression activities or if, beginning on September 30, 2003, opium is produced (other than in a deminimis amount, as measured by surveys conducted by the United States Government, the United Nations Drug Control Program, or other reliable sources) in such region. Amounts withheld from an opium producing region by reason of the application of the preceding sentence shall be redistributed to qualifying opium producing regions.

(2) Waiver.—

- (A) IN GENERAL.—The President may waive the restriction on assistance under the first sentence of paragraph (1) with respect to an opium producing region if the President first determines and certifies to Congress that it is in the vital national interest of the United States to do so.
- (B) CONTENTS OF CERTIFICATION.—A certification transmitted to Congress under subparagraph (A) shall include—

| 1 | (i) a full and complete description of |
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| 2 | the vital national interest of the United |
| 3 | States that is placed at risk if assistance |
| 4 | to the opium producing region involved is |
| 5 | not provided under this section; and |
| 6 | (ii) an analysis of the risk described |
| 7 | in clause (i) versus the risk to the vital na- |
| 8 | tional interest of the United States by rea- |
| 9 | son of the failure to exercise the waiver au- |
| 10 | thority of subparagraph (A). |
| 11 | (c) Additional Requirement.—The coordinator |
| 12 | designated by the President pursuant to section 106(a) |
| 13 | and other appropriate officers of the Department of State |
| 14 | and the United States Agency for International Develop- |
| 15 | ment shall ensure that assistance under this title is pro- |
| 16 | vided, in appropriate amounts, to opium producing regions |
| 17 | of Afghanistan consistent with the requirements of sub- |
| 18 | sections (a) and (b). |
| 19 | SEC. 106. COORDINATION OF ASSISTANCE. |
| 20 | (a) Designation of Coordinator.—The President |
| 21 | is strongly urged to designate, within the Department of |
| 22 | State, a coordinator who shall be responsible for— |
| 23 | (1) designing an overall strategy to advance |
| 24 | United States interests in Afghanistan; |

- (2) ensuring program and policy coordination 1 2 among agencies of the United States Government in 3 carrying out the policies set forth in this title;
 - (3) pursuing coordination with other countries and international organizations with respect to assistance to Afghanistan;
 - (4) ensuring that United States assistance programs for the Afghanistan are consistent with this title;
- 10 (5) ensuring proper management, implementation, and oversight by agencies responsible for as-12 sistance programs for Afghanistan; and
- 13 resolving policy and program 14 among United States Government agencies with re-15 spect to United States assistance for Afghanistan.
- 16 (b) Additional Requirement.—An individual designated by the President as coordinator pursuant to sub-17 section (a) may only be an individual who is appointed 18
- by the President by and with the advice and consent of
- 20 the Senate.

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21 SEC. 107. ADMINISTRATIVE PROVISIONS.

- 22 (a) APPLICABLE ADMINISTRATIVE AUTHORITIES.—
- 23 Except to the extent inconsistent with the provisions of
- this title, the administrative authorities under chapters 1
- and 2 of part III of the Foreign Assistance Act of 1961

- 1 shall apply to the provision of assistance under this title
- 2 to the same extent and in the same manner as such au-
- 3 thorities apply to the provision of economic assistance
- 4 under part I of such Act.
- 5 (b) Use of the Expertise of Afghan-Ameri-
- 6 CANS.—In providing assistance authorized by this title,
- 7 the President should—
- 8 (1) maximize the use, to the extent feasible, of
- 9 the services of Afghan-Americans who have expertise
- in the areas for which assistance is authorized by
- this title; and
- 12 (2) in the awarding of contracts and grants to
- implement activities authorized under this title, en-
- 14 courage the participation of such Afghan-Americans
- 15 (including organizations employing a significant
- number of such Afghan-Americans).
- 17 (c) Administrative Expenses.—Not more than 5
- 18 percent of the amount made available to a Federal depart-
- 19 ment or agency to carry out this title for a fiscal year
- 20 may be used by the department or agency for administra-
- 21 tive expenses in connection with such assistance.
- 22 (d) Monitoring.—
- 23 (1) Comptroller General.—The Comp-
- troller General shall monitor the provision of assist-
- ance under this title.

| 1 | (2) Inspector general of usaid.— |
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| 2 | (A) In General.—The Inspector General |
| 3 | of the United States Agency for International |
| 4 | Development shall conduct audits, inspections, |
| 5 | and other activities, as appropriate, associated |
| 6 | with the expenditure of the funds to carry out |
| 7 | this title. |
| 8 | (B) Funding.—Not more than |
| 9 | \$1,500,000 of the amount made available to |
| 10 | carry out this title for a fiscal year shall be |
| 11 | made available to carry out subparagraph (A). |
| 12 | (e) Congressional Notification Procedures.— |
| 13 | Funds made available to carry out this title may not be |
| 14 | obligated until 15 days after notification of the proposed |
| 15 | obligation of the funds has been provided to the congres- |
| 16 | sional committees specified in section 634A of the Foreign |
| 17 | Assistance Act of 1961 in accordance with the procedures |
| 18 | applicable to reprogramming notifications under that sec- |
| 19 | tion. |
| 20 | (f) Authority To Provide Assistance.—Assist- |
| 21 | ance under this title may be provided notwithstanding any |
| 22 | other provision of law. |
| 23 | SEC. 108. AUTHORIZATION OF APPROPRIATIONS. |
| 24 | (a) In General.—There are authorized to be appro- |
| 25 | priated to the President to carry out this title |

- 1 \$200,000,000 for fiscal year 2002, \$300,000,000 for each
- 2 of the fiscal years 2003 and 2004, and \$250,000,000 for
- 3 fiscal year 2005. Amounts authorized to be appropriated
- 4 pursuant to the preceding sentence for fiscal year 2002
- 5 are in addition to amounts otherwise available for assist-
- 6 ance for Afghanistan.
- 7 (b) AVAILABILITY.—Amounts appropriated pursuant
- 8 to the authorization of appropriations under subsection (a)
- 9 are—
- 10 (1) authorized to remain available until ex-
- 11 pended; and
- 12 (2) in addition to funds otherwise available for
- such purposes, including, with respect to food assist-
- ance under section 104(a)(1), funds available under
- title II of the Agricultural Trade Development and
- Assistance Act of 1954, the Food for Progress Act
- of 1985, and section 416(b) of the Agricultural Act
- 18 of 1949.

| 1 | TITLE II—MILITARY ASSISTANCE |
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| 2 | FOR AFGHANISTAN AND CER- |
| 3 | TAIN OTHER FOREIGN COUN- |
| 4 | TRIES AND INTERNATIONAL |
| 5 | ORGANIZATIONS |
| 6 | SEC. 201. SUPPORT FOR SECURITY DURING TRANSITION IN |
| 7 | AFGHANISTAN. |
| 8 | It is the sense of Congress that, during the transition |
| 9 | to a broad-based, multi-ethnic, gender-sensitive, fully rep- |
| 10 | resentative government in Afghanistan, the United States |
| 11 | should support— |
| 12 | (1) the development of a civilian-controlled and |
| 13 | centrally-governed standing Afghanistan army that |
| 14 | respects human rights; |
| 15 | (2) the creation and training of a professional |
| 16 | civilian police force that respects human rights; and |
| 17 | (3) a multinational security force in Afghani- |
| 18 | stan. |
| 19 | SEC. 202. AUTHORIZATION OF ASSISTANCE. |
| 20 | (a) Types of Assistance.— |
| 21 | (1) In general.—(A) To the extent that funds |
| 22 | are appropriated in any fiscal year for the purposes |
| 23 | of this Act, the President may provide, on such |
| 24 | terms and conditions as he may determine, defense |
| 25 | articles, defense services, counter-narcotics, crime |

- control and police training services, and other support (including training) to the Government of Afghanistan.
 - (B) To the extent that funds are appropriated in any fiscal year for these purposes, the President may provide, on such terms and conditions as he may determine, defense articles, defense services, and other support (including training) to eligible foreign countries and eligible international organizations.
 - (C) The assistance authorized under subparagraph (B) shall be used for directly supporting the activities described in section 203.
 - (2) Drawdown authority.—The President is authorized to direct the drawdown of defense articles, defense services, and military education and training for the Government of Afghanistan, eligible foreign countries, and eligible international organizations.
 - (3) Authority to acquire by contract of otherwise.—The assistance authorized under paragraphs (1) and (2) and under Public Law 105–338 may include the supply of defense articles, defense services, counter-narcotics, crime control and police training services, other support, and military

- 1 education and training that are acquired by contract
- 2 or otherwise.
- 3 (b) Amount of Assistance.—The aggregate value
- 4 (as defined in section 644(m) of the Foreign Assistance
- 5 Act of 1961) of assistance provided under subsection
- 6 (a)(2) may not exceed \$300,000,000, provided that such
- 7 limitation shall be increased by any amounts appropriated
- 8 pursuant to the authorization of appropriations in section
- 9 204(b)(1).

10 SEC. 203. ELIGIBLE FOREIGN COUNTRIES AND ELIGIBLE

- 11 INTERNATIONAL ORGANIZATIONS.
- 12 A foreign country or international organization shall
- 13 be eligible to receive assistance under section 202 if such
- 14 foreign country or international organization is partici-
- 15 pating in or directly supporting United States military ac-
- 16 tivities authorized under Public Law 107-40 or is partici-
- 17 pating in military, peacekeeping, or policing operations in
- 18 Afghanistan aimed at restoring or maintaining peace and
- 19 security in that country, except that no country the gov-
- 20 ernment of which has been determined by the Secretary
- 21 of State to have repeatedly provided support for acts of
- 22 international terrorism under section 620A of the Foreign
- 23 Assistance Act of 1961 (22 U.S.C. 2371), section 6(j)(1)
- 24 of the Export Administration Act of 1979 (50 U.S.C. App.
- 25 2405(j)(1)), or section 40(d) of the Arms Export Control

- 1 Act (22 U.S.C. 2780(d)) shall be eligible to receive assist-
- 2 ance under section 202.

3 SEC. 204. REIMBURSEMENT FOR ASSISTANCE.

- 4 (a) In General.—Defense articles, defense services,
- 5 and military education and training provided under sec-
- 6 tion 202(a)(2) shall be made available without reimburse-
- 7 ment to the Department of Defense except to the extent
- 8 that funds are appropriated pursuant to the authorization
- 9 of appropriations under subsection (b)(1).

10 (b) AUTHORIZATION OF APPROPRIATIONS.—

- 11 (1) In General.—There are authorized to be
- appropriated to the President such sums as may be
- 13 necessary to reimburse the applicable appropriation,
- fund, or account for the value (as defined in section
- 15 644(m) of the Foreign Assistance Act of 1961) of
- defense articles, defense services, or military edu-
- 17 cation and training provided under section
- 18 202(a)(2).
- 19 (2) AVAILABILITY.—Amounts appropriated pur-
- suant to the authorization of appropriations under
- 21 paragraph (1) are authorized to remain available
- 22 until expended, and are in addition to amounts oth-
- erwise available for the purposes described in this
- 24 title.

1 SEC. 205. AUTHORITY TO PROVIDE ASSISTANCE.

- 2 (a) GOVERNMENT OF AFGHANISTAN.—Assistance to
- 3 the Government of Afghanistan under this title may be
- 4 provided notwithstanding any other provision of law.
- 5 (b) Eligible Foreign Countries and Eligible
- 6 International Organizations.—
- 7 (1) AUTHORITY.—The President may provide 8 assistance under this title to any eligible foreign 9 country or eligible international organization not-10 withstanding any other provision of law (other than 11 provisions of this title) if the President determines 12 that such assistance is important to the national se-13 curity interest of the United States and notifies the 14 Committee on International Relations of the House 15 of Representatives and the Committee on Foreign 16 Relations of the Senate of such determination at 17 least 15 days in advance of providing such assist-18 ance.
 - (2) Notification.—The report described in paragraph (1) shall include information relating to the type and amount of assistance proposed to be provided and the actions that the proposed recipient of such assistance has taken or has committed to take.

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- 1 SEC. 206. SUNSET.
- 2 The authority of this title shall expire on December

3 31, 2004.

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